

EXECUTIVE BOARD

14th December 2017

PRESENT

COUNCILLOR:

Mohammed Khan
Maureen Bateson
Damian Talbot
Phil Riley
Arshid Mahmood
Andy Kay
Mustafa Desai
Dave Harling

PORTFOLIO:

Leader
Children's Services
Leisure, Culture & Young People
Regeneration
Neighbourhoods & Prevention Services
Resources
Health & Adult Social Care
Schools and Education

EXECUTIVE MEMBER

John Slater

NON-PORTFOLIO

Leader of the Conservative Group

ALSO IN ATTENDANCE

Ummaih Shah Youth MP, Aliyah Shah and
Elle Walsh, Deputy Youth MPs

	Item	Action
1	<u>Welcome & Apologies</u> The Leader of the Council, Councillor Mohammed Khan welcomed all present to the meeting. Apologies were received from Councillor Jim Smith.	
2	<u>Minutes of the Meeting held on 9th November 2017</u> The minutes of the meeting of the Executive Board held on 9 th November 2017 were agreed as a correct record.	Approved
3	<u>Declarations of Interest</u> There were no Declarations of Interest submitted.	
4	<u>Equality Implications</u> The Chair asked Members to confirm that they had considered and understood any Equality Impact Assessments associated with reports on the agenda ahead of making any decisions.	Confirmed
5	<u>Public Forum</u> There were no questions submitted by Members of the Public.	
6	<u>Questions by Non-Executive Members</u> There were no questions submitted by Non-Executive Members.	

	Item	Action
7	<p data-bbox="336 69 624 103"><u>Youth MPs Update</u></p> <p data-bbox="336 143 1310 215">The Youth MP and Deputy Youth MPs updated the Executive Board as follows:</p> <ul data-bbox="384 255 1310 1921" style="list-style-type: none"> <li data-bbox="384 255 1310 875">• The theme of Youth Work Week 2017 was Youth Services – youth work for today and tomorrow. To promote National Youth work week in BwD the youth forum wanted to produce a short video on why youth work is important, to not only young people but their parents and partner organisations. It was highlighted by the National Youth Agency as an excellent piece of positive youth work. On Thursday 9th November the BwD youth forum attended the annual Youth MP debates. The young people organised a tour around the House of Parliament and on Friday Youth MP Ummaih Shah had the opportunity to take part in the annual debate in the House of Commons chamber chaired by the speaker of the House of Commons John Bercow. All the Youth MP's voted to decide which two issues should become the UK Youth Parliament's priority campaigns for the next year ahead which were Votes at 16 and a Curriculum to Prepare us for Life. <li data-bbox="384 927 1310 1406">• On November the 29th after the success of last year's Takeover Challenge, the BwD Youth Forum organised another BwD Takeover Event at King Georges Hall in the Windsor suite. The theme was 'Mental health', with three partner agencies helping deliver workshops on three topics: <ul data-bbox="432 1111 1158 1223" style="list-style-type: none"> <li data-bbox="432 1111 1158 1144">- Domestic abuse- supported by the Wish Centre <li data-bbox="432 1149 1158 1182">- Substance misuse- supported by Go2 <li data-bbox="432 1187 1158 1223">- Mental health- supported by Lancashire Mind Following feedback, the Youth Forum would be consulting with young people to discuss how they can make an impact with the information and would meet back up with key agencies in 3 months to discuss how they could work together to do this. <li data-bbox="384 1447 1310 1518">• The Youth Forum attended the regional Youthforia event at Wigan, with 23 local Youth councils in attendance. <li data-bbox="384 1559 1310 1921">• YPS were currently in the process of recruiting the 2018/2019 Youth MP's and forum members. The young people would be participating in a 3 day residential where they would participate in Democracy youth work curriculum sessions and produce their 3 campaign issues along with a short video of why young people should vote for them. This would be shown during Monday 29th – Friday 9th February in schools, colleges, youth clubs and youth organisations across BwD. The announcement would be on Monday 12th February from 4.30pm in the Council Chamber. 	<p data-bbox="1398 143 1493 176">Noted</p>
8.2.1	<p data-bbox="336 1995 1318 2067"><u>Blackburn with Darwen Council performance on the new Local Authority Public Health Dashboard</u></p> <p data-bbox="336 2107 1318 2139">On 16th October Public Health England (PHE) launched a new local</p>	

	Item	Action
	<p>authority public health dashboard, which would support Councillors and senior council officers in making decisions on how they prioritised resources across a range of public health service areas.</p> <p>The dashboard currently covered the following range of service areas/ themes; best possible start in life, child obesity, drug treatment, alcohol treatment, NHS Health Checks, sexual health services and tobacco control.</p> <p>For each service area/theme, one combined (summary rank) indicator had been produced, made up of several different component indicators. Both the summary rank and the component indicators were presented so that Councils with a similar level of deprivation could be compared.</p> <p>Compared with 16 other similarly deprived local authorities, Blackburn with Darwen had</p> <ul style="list-style-type: none"> • Three summary ranks substantially above average (better) – child obesity, drug treatment, sexual health services • Three above average (better) - best possible start in life, alcohol treatment and tobacco control • One below average (worse) - NHS Health Checks <p>Additional commentary was provided in the Appendix.</p> <p>RESOLVED – That the current performance of Blackburn with Darwen on the new Local Authority Public Health Dashboard be noted.</p>	Noted
8.3	<p><u>Children’s Services Update</u></p> <p>Councillor Maureen Bateson verbally reported that as recently advised, the Council’s Children’s Services had been rated as ‘Overall Good’ in four out of the five areas inspected. A report and Action Plan would be submitted to the next meeting of the Council Forum in January 2018 in order that all Councillors could contribute to the debate.</p>	Noted
8.3.1	<p><u>Adoption Service Six Monthly Report – 1st April 2017 – 30 September 2017</u></p> <p>A report was submitted which summarised the performance of the Adoption Service for the six month period from 1st April 2017 to 30th September 2017 and which provided an overview of the work of the Service for this period.</p> <p>RESOLVED - That the Executive Board notes the half yearly report which is available on the Council website.</p>	Noted

	Item	Action
8.5.1	<p data-bbox="336 69 738 107"><u>Update on Leisure Review</u></p> <p data-bbox="336 143 1318 360">Members were reminded that in 2012/13, the Leisure, Culture and Young People’s portfolio undertook a Leisure review with support from Sport England. The review resulted in the Council approving the building of Witton Park Arena and Blackburn Leisure Centre which replaced the ageing and dilapidated facilities at Waves Water Fun Centre.</p> <p data-bbox="336 400 1318 656">In 2015 and 2016, in the face of continuing and severe cuts in funding from central government, the portfolio held public meetings to discuss the future operational management of Audley Sports Centre, Daisyfield Pools and Shadsworth Leisure Centre. Following consultation processes, the Council subsequently transferred the operational management of the three Council owned leisure facilities to third party operators.</p> <p data-bbox="336 696 1318 1171">The alternative management arrangements at Daisyfield Pools and Audley Sports Centre had progressed well; however the management arrangements at Shadsworth Leisure Centre were less well embedded. The Centurions swimming club were operating the swimming pool at Shadsworth Leisure Centre, however the Council had to provide lifeguard cover for some swim sessions at considerable cost because the club had been unable to lifeguard all the swim sessions. The swimming club membership had not expanded as much as anticipated; as a result the club had been unable to pay the Council the agreed pool hire fee. The costs associated with operating Shadsworth Leisure Centre were not affordable within the cash limited budget for the Leisure, Culture and Young People’s portfolio.</p> <p data-bbox="336 1211 1318 1498">Shadsworth Leisure Centre was creating a budget pressure of £136,000 which could not be managed by the portfolio. The income targets for the three main leisure centres had increased from £2,355m in 2015/16 to £2,918m in 2017/18 and whilst the three leisure centres were on target to achieve this targeted level of income, there was little scope to generate the additional income required to offset the budget pressure from Shadsworth Leisure Centre, for which there was no budget.</p> <p data-bbox="336 1538 1318 1861">As part of the Council’s efficiency savings, the Leisure, Culture and Young People’s portfolio had to consider the future of its other leisure facilities which were ageing, expensive to operate and unaffordable in the face of continuing and severe cuts in funding from central government. In 2015 and 2016, public consultation via surveys and meetings were organised to discuss the future management arrangements for Daisyfield Pools, Shadsworth Leisure Centre and Audley Sports Centre.</p> <p data-bbox="336 1901 1318 2139">The portfolio was able to transfer the management of Audley Sports Centre and Daisyfield Pools to other organisations and as a result, the Council no longer employed any staff within these two buildings. The Centurions swimming club was the only organisation to declare any interest in Shadsworth Leisure Centre and their interest was focused solely on the swimming pool, not the dry side facilities. The</p>	

	Item	Action
	<p>Centurions swimming club had exclusive use of the pool but had allocated one lane of the pool for casual swimming alongside their swim squad training sessions. However, public swimming had reduced to the point where there were only six casual swimmers using the pool on a regular basis. The club had insufficient lifeguards to supervise all the swim sessions so the Council was still providing some lifeguard cover to ensure the safety of swimmers at a considerable cost.</p> <p>It was feasible to relocate the Centurions swimming club and the casual swimmers to other pools in the Borough. The swimming club could relocate to Daisyfield Pools as the pool was currently open just 16 hours a week and had capacity to accommodate the majority of the club swimming sessions. The relocation of the club to Daisyfield Pools would also provide additional income for the pool operator. The casual swimmers could relocate to any of the other three council owned pools within the Borough.</p> <p>The Council had embarked on a consultation process to elicit feedback and views from users and non-users of the swimming pool. The Council had met with the Centurions swimming club on 3 occasions. The consultation process also included hosting an open public meeting on Tuesday 5th December 2017 and making available a customer questionnaire from 27 November 2017 to 24 December 2017 to enable users and non-users to provide feedback and make suggestions about the future operation of the swimming pool. The consultation process would assist the Council to identify if there are any organisations or groups who wished to consider operating the swimming pool at no cost to the Council.</p> <p>If no other organisations showed any interest in operating the swimming pool as a result of the consultation process, or no alternative proposals were submitted which enabled the Council to operate the swimming pool at no cost, one of the options available to the Council was to close the swimming pool and relocate the swimming club and casual swimmers to alternative council owned pools within the Borough.</p> <p>RESOLVED – That the Executive Board:</p> <ul style="list-style-type: none"> • Notes the report and the ongoing consultation processes outlined within the report; and • Notes that the outcome of the consultation will be reported back to the Executive Board on 11th January 2018 with a recommendation as to the future operation of Shadsworth Leisure Centre. 	<p>Noted</p> <p>Noted</p>
<p>8.8.2</p>	<p><u>Closure of Council Charity: Henrietta Kenyon Bequest</u></p> <p>As previously reported to the Executive Board, the Council was the trustee/part trustee of five inactive charities/trusts that were no longer in operation or meeting the purpose they were initially set up</p>	

	Item	Action
9.1	<p data-bbox="336 69 1075 107"><u>Blackburn Town Centre Development Proposals</u></p> <p data-bbox="336 143 1310 398">Building on the Council's investment in both Blackburn and Darwen Town Centres over a number of years, a report was submitted which outlined new proposals which complemented the Council's existing programmed schemes to deliver a number of significant regeneration projects within Blackburn Town Centre, including the Northgate Quarter. Existing proposals were published within the Executive Board Reports of 13th April 2017 and included:</p> <ul data-bbox="336 439 1305 925" style="list-style-type: none"> <li data-bbox="336 439 1305 562">• Cinema Project on the former Waves Leisure Centre site with the Council leading the development for a new cinema and two small leisure units leased to Reel Cinemas Ltd. <li data-bbox="336 595 1305 925">• Blakey Moor Townscape Heritage Project within the Northgate Conservation Area, which included proposals for renovation and repair of the Victorian Blakey Moor terrace, former Baroque public house, King George's Hall front elevation and around 20 other historic buildings on Northgate and Lord Street West over the next 5 years. The project also included a public realm improvement scheme which adjoined the new cinema project. <p data-bbox="336 958 1203 1032">Three new proposals were now proposed to complement the existing projects and included:</p> <ul data-bbox="336 1070 1310 2132" style="list-style-type: none"> <li data-bbox="336 1070 1310 1406">• Fabric Borders: <u>A new £2.9m</u> infrastructure project supported by the National Productivity Investment Fund (NPIF) to reconfigure vehicular and pedestrian routes in the Tontine Street, Sudell Cross, Victoria Street/Whalley Range and Northgate areas across the Town Centre to remove vehicular congestion and conflicts, improve pedestrian wayfinding and movements and develop new, under-utilised sites, some in poor condition, on either side of Barbara Castle Way. <li data-bbox="336 1440 1310 1809">• Public Car Park and infrastructure: <u>A new £2.5m</u> scheme including a public car park and associated infrastructure to be provided below the new cinema development on the former Waves Leisure Centre site. The new car park would be open to the public and accessed from Feilden Street and provide around 98 spaces and would include investment in provision for Electrical Charging points. The car park would also provide opportunities for nearby surface level car parks to be developed in the future. <li data-bbox="336 1843 1310 2132">• Jubilee Square: <u>A new £1.0m</u> high quality public realm and associated infrastructure scheme to link the College campus with the Blakey Moor heritage area and the new Cinema. Jubilee Square which would bring the neighbouring investment areas together, enhancing the setting, providing attractive pedestrian links and support the ongoing investment in the evening economy by attracting end users to establish and open 	

	Item	Action
	<p>new business premises in the area.</p> <p>RESOLVED - That the Executive Board:</p> <ul style="list-style-type: none"> i. Note the three new project proposals and the NPIF funding award; ii. Note that the Final Business Case for the Cinema, and the proposed Car Park and Jubilee Square will be provided to the Executive Board in April 2018 as a key decision prior to commencement; and iii. Further updates on Fabric Borders and Blakey Moor will be provided to the Executive Board at key decision stages. 	<p>Noted</p> <p>Noted</p> <p>Noted</p>
<p>9.2</p>	<p><u>Procurement of a Construction and Development Framework</u></p> <p>A report was submitted which sought approval for the appointment of organisations to a Construction and Development Framework, following a robust evaluation process. The proposed Framework would enable and assist the Department for Growth and Development in bringing forward Council owned sites for commercial development, in addition to procuring construction and civil engineering works for growth projects and programmes.</p> <p>The report summarised the process followed between publication of OJEU notice and conclusion of the procurement. Following the evaluation process, and based on the scoring it was concluded by the evaluation team that five organisations be appointed to the Framework.</p> <p>The Framework would deliver benefits over traditional procurement for projects by facilitating a more integrated solution based on continuing and closer relationships with a limited number of suppliers to assist in developing the supply chain and workforce within Lancashire region.</p> <p>The Framework would also accelerate construction and development activity through pre-procured delivery partners with opportunities for early contractor involvement enabling joint development of schemes.</p> <p>RESOLVED - That the Executive Board:</p> <ul style="list-style-type: none"> 1.) Approve the recommendation, following a robust evaluation process, to appoint 5 organisations to the Blackburn with Darwen Construction and Development Framework subject to the final negotiations being concluded with no detrimental change to the Council's commercial position or risk profile; 2.) Delegate authority to the Director of Growth and Development, in consultation with the Executive Member Regeneration: <ul style="list-style-type: none"> a) to finalise the negotiations and formally enter into Framework Agreements with the 5 organisations provided that the negotiations 	<p>Approved</p> <p>Approved</p>

	Item	Action
	<p>of any land sale and contracts to the Director of Growth and Development and Deputy Chief Executive in consultation with the Executive Members for Resources and Regeneration to approve the final commercial terms;</p> <p>5.) Grant approval to the Director for Growth and Development in consultation with the Director of HR, Legal and Corporate Services to consider serving of a potential Compulsory Purchase Order under the Town and Country Planning Act once all other avenues to purchase by agreement have been expended. A separate report will be presented to the Executive Board to seek approval to initiate the CPO; and</p> <p>6.) Authorises the Director of HR, Legal and Corporate Services to complete the necessary legal formalities and all legal documentation.</p>	<p>Approved</p> <p>Approved</p>
	<p><u>PART 2 - THE PRESS AND THE PUBLIC MAY BE EXCLUDED DURING CONSIDERATION OF THE FOLLOWING ITEMS</u></p>	
<p>11.1</p>	<p><u>Procurement of a Construction and Development Framework</u></p> <p>Further to the report submitted at Agenda Item 9.2, an additional report was submitted containing commercially sensitive information.</p> <p>RESOLVED – That the Executive Board:</p> <p>1.) Approve the recommendation, following a robust evaluation process, to appoint 5 organisations to the Blackburn with Darwen Construction and Development Framework subject to the final negotiations being concluded with no detrimental change to the Council’s commercial position or risk profile;</p> <p>2.) Delegate authority to the Director of Growth and Development, in consultation with the Executive Member Regeneration:</p> <p>a) to finalise the negotiations and formally enter into Framework Agreements with the 5 organisations provided that the negotiations have no detrimental impact on the Council’s commercial position or risk profile; and</p> <p>b) subject to a) above, to finalise the detailed contractual discussions and agree final terms and contract award.</p> <p>Signed at a meeting of the Board</p> <p>on the day of</p> <p>(being the ensuing meeting of the Board)</p> <p>Chair of the meeting at which the Minutes were confirmed</p>	<p>Approved</p> <p>Approved</p>

	Item	Action